CITY OF PEMBROKE PINES

Utility Function Conversion Cost Analysis

January 15, 2020





Agenda

- Raftelis Introduction
- Study Background and Objectives
- OMI-Jacobs Contract Overview
- Comparative Costs
- Scenarios
 - Scenario 1: Maintain Current Delivery Resources
 - Scenario 2: Maintain Current Utility Costs
- Conclusions



Who is Raftelis?

The most experienced

water utility financial and management consulting practice in the nation

With more than...

100+

Consultants across Florida and the U.S.

Raftelis has provided financial/ organizational assistance for...

1,000+

water/wastewater/stormwater utilities

Which serve more than...

25%

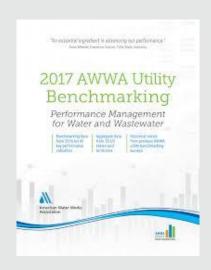
Of the U.S. population

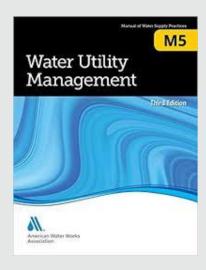
and includes the utilities serving...

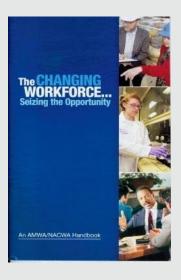
33/50

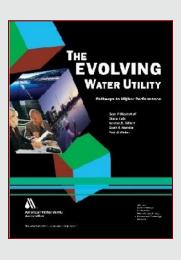
Of the nation's 50 largest cities

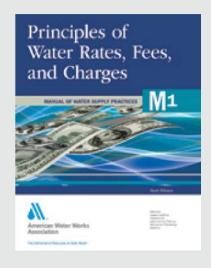
We Wrote The Book

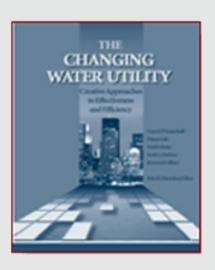


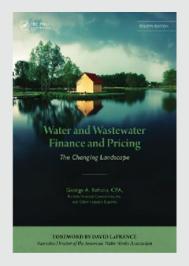














Study Background and Objectives

- Perform a cost comparison of the...
 - Utility Function Sourcing Contract under OMI-Jacobs vs.
 - Similar utility services performed by City staff
- Create scenarios showing probable costs of City-staffed operations
- Comment on the cost variables for insourcing vs. outsourcing utility functions
- Study did not include any of the following:
 - A review of OMI-Jacobs contract performance
 - Qualifications of OMI-Jacobs employees



OMI-Jacobs Contract Overview

- Initiated February 2015 for operations, maintenance, and management of the water and wastewater systems
- Initial value was \$6,175,000
 - Escalated annually by the CPI
 - Adjustments for maintenance costs
 - > Value was \$8,007,975 in FY 2020
- Includes a \$750,000 maintenance and repair budget for reimbursable, pass-through expenses

Note that Facility Contract Services (FCS) also provides some utility services on a contract basis



Comparative Cost Centers

Major Cost Centers

- > Personnel (salaries, benefits, overtime)
- Vehicles/Equipment (fleet, insurance, repairs, fuel)

Other Costs

- > Training/Certifications
- After-hours call center
- Miscellaneous costs (uniforms, tools, telecommunications)
- Maintenance and repair budget taxes

Transition Costs*

* Costs to move from contract to City operations



Personnel: OMI-Jacobs

- Assumptions
 - Personnel represents approximately 85% of contract value (roughly \$6.8 M in FY 2020)*
 - Benefits are approx. 45-70% of salary*
 - > Profit typically represents approx. 5-15% of contract costs
 - > 93 FTEs in Pembroke Pines, plus other corporate services
- Personnel Costs (approx.)
 - > Salary: \$3.8-4.1 M / year
 - > Benefits: \$2.0-2.4 M / year



^{*} Reported by OMI-Jacobs

Personnel: City – Salary Only

| Est. Salary Costs | FY 2019-20 |
|-------------------|-------------|
| Minimum | \$4,084,911 |
| 25th Percentile | \$4,582,799 |
| Median | \$5,080,688 |
| 75th Percentile | \$5,578,577 |
| 90th Percentile | \$5,877,310 |

Comparative Est. of OMI-Jacobs Range

\$3,811,000 - \$4,120,000

Estimated city salary ranges based on data from area utilities (the Cities of Hollywood and Miramar, and Broward County), and validated using AWWA Compensation Survey data



Personnel: City - Benefits

| Est. Benefits Costs | FY 2019-20 |
|---------------------|-------------|
| Minimum | \$2,856,332 |
| 25th Percentile | \$2,965,233 |
| Median | \$3,074,139 |
| 75th Percentile | \$3,147,124 |
| 90th Percentile | \$3,248,396 |

Comparative Est. of OMI-Jacobs Range

\$2,010,723 - \$2,429,624

Benefits include FICA, retirement, health insurance, life insurance, workers' compensation, and OPEB



Vehicles: OMI-Jacobs and City

| Organization | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 | Total |
|--------------|-------------|-------------|-------------|-----------|-----------|-------------|
| City | \$2,408,700 | \$637,261 | \$656,379 | \$876,070 | \$902,353 | \$5,480,763 |
| OMI-Jacobs | \$858,000 | \$1,077,290 | \$1,547,159 | \$937,624 | \$783,703 | \$5,203,776 |

Costs include vehicle ownership, insurance, repairs/fuel



Other Costs

- Training/Certifications \$12,000/year*
- After-hours call center \$39,600/year*
- Uniforms \$45,600/year*
- Tools \$15,000/year*
- Telecommunications \$64,000/year*
- Savings related to the Maintenance and Repair Budget Taxes - \$45,000/year





Transition Costs

| Primary Transition Cost Category | Estimated Costs |
|---|-----------------|
| OMI-Jacobs Agreement (FY 2020) - 6 months | \$4,011,763 |
| Staff Recruitment Costs | \$400,000 |
| New 51-Vehicle Fleet | \$1,790,000 |
| Computer Work Stations | \$23,000 |
| Total Estimated 6-Month Transition Costs | \$6,224,763 |

Year 1 costs could be as high as \$15,716,725, if City personnel costs and other expenses (FY 2020) are included



Scenario 1: Maintain Contract Resources

| Operator | FY 2020 | FY 2021 | FY 2022 | FY 2023 | FY 2024 | Total |
|---------------------------|--------------|-------------|--------------|--------------|--------------|--------------|
| City (Median Salaries) | \$15,716,725 | \$9,821,781 | \$10,163,025 | \$10,716,089 | \$11,087,385 | \$57,505,004 |
| OMI-Jacobs | \$8,023,525 | \$8,280,278 | \$8,545,247 | \$8,818,695 | \$9,100,893 | \$42,768,637 |
| Difference | \$7,693,200 | \$1,541,503 | \$1,617,778 | \$1,897,395 | \$1,986,492 | \$14,736,368 |

Under this scenario the city would maintain the same activities as OMI-Jacobs and number of positions (93 on-site FTEs, plus corporate functions).



Scenario 2: Maintain Costs

| Salary Range | FY 2020 | FY 2021 | FY 2022 | FY 2023 | FY 2024 |
|----------------------------|-------------|-------------|-------------|-------------|--------------|
| OMI-Jacobs | \$6,798,300 | \$7,015,846 | \$7,240,353 | \$7,472,044 | \$7,711,149 |
| Personnel: Median | \$8,742,062 | \$9,048,034 | \$9,364,715 | \$9,692,480 | \$10,031,717 |
| % Increase over OMI-Jacobs | 22% | 22% | 22% | 23% | 23% |
| ~# of FTE Reductions | 21 | 21 | 22 | 22 | 22 |

Under this scenario the city would try to hold contract costs constant through a reduction in total FTEs to preserve currant rates.



Conclusions

- Major cost variable between contract and City operations is personnel costs – approx. 85% of contract costs
 - Many other costs would be similar
- Transition cost from contract to City operations would likely be at least \$6,224,763 in the first year
- City utility operations, assuming comparable salaries to other utilities, City benefits, and the same number of FTEs, would likely cost \$1.5-2 M more than contract operations
- Significant position cuts would be needed to maintain the current budget costs



Thank you!

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